2013/14 Mid-Biennium Budget Adjustment

October 15, 2013

Purpose

General...

- Incorporate items previously approved by Council
- Reflect changing operating trends and conditions
- Changes and enhancements to current services
- Accounting change

General/Street Fund Revenue Adjustments

Revenue Adjustments	Year	2013	Year	2014
	1-Time	Ongoing	1-Time	Ongoing
Property Tax	\$ -	\$ 55,000	\$ -	\$ 55,000
Sales Tax	-	500,000	-	615,000
Criminal Justice Sales Tax	-	175,000	-	194,000
Liquor Excise Tax	-	26,000	-	107,000
Liquor Profits	-	158,000	-	152,000
Criminal Justice High Crime	-	131,000	-	125,000
Franchise Fees	-	60,000	-	60,000
Building Permits	-	300,000	-	250,000
Plan Check Fees	-	450,000	-	150,000
Court Fines & Forfeitures	-	70,000	-	-
Animal Licenses	-	30,000	-	-
Fuel Tax	-	(10,000)	-	(10,000)
Police Grants/Contributions	206,465	-	-	-
Public Works Streets Grant	7,500	-	-	-
Total Revenue Adjustments	\$ 213,965	\$ 1,945,000	\$ -	\$ 1,698,000

General/Street Fund Expenditure Adjustments

Expenditure Adjustments	Year	2013	Year 2014			
	1-Time Ongoing		1-Time	Ongoing		
Healthcare Insurance Premiums	\$ -	\$ -	\$ -	\$ 175,000		
Community & Economic Development	-	3,000	82,000	19,500		
Human Resources	-	-	-	30,195		
Information Technology (Court/Proscution)	7,412	-	-	35,170		
Finance	-	(1,500)	-	(3,000)		
Municipal Court	-		-	257		
Police	257,042	-	-	70,650		
Parks, Recreation & Cultural Services	-	-	15,000	-		
Public Works	86,700	-	80,000	50,000		
Total Expenditure Adjustments	\$ 351,154	\$ 1,500	\$ 177,000	\$ 377,772		

General/Street Fund Summary

Adjustment Summary	Year 2013		Year 2014		Total Biennium	
Operating Revenues	\$	1,945,000	\$	1,698,000	\$	3,643,000
Operating Expenditures	\$	1,500	\$	377,772	\$	379,272
Net Operating Income	\$	1,943,500	\$	1,320,228	\$	3,263,728
Other Sources	\$	213,965	\$	-	\$	213,965
Other Uses	\$	351,154	\$	177,000	\$	528,154
Net Other Uses	\$	(137,189)	\$	(177,000)	\$	(314,189)
Net Ending Fund Balance Increase	\$	1,806,311	\$	1,143,228	\$	2,949,539

General & Street Fund - Ending Fund Balance

Ending Fund Balance		Year 2013		Year 2014	
Current Adopted	\$	8,728,547	\$	4,411,670	
Net Increase per Mid-Bien Adjustments	\$	1,806,311	\$	2,949,539	
Proposed Revised Ending Fund Balance	\$	10,534,858	\$	7,361,209	

General/Street Fund – Operating Expenditure Adjustments

City Wide

■ Increase \$175K in 2014 for healthcare premium, 16% increase from 2013

Community & Economic Development

- Increase \$3K in 2013 & 4.5K in 2014 to fulfill 2% liquor requirement
- Increase \$15K in 2014 for senior planner from .084 FTE to 1.0 FTE

Finance

■ Eliminate \$1.5K in 2013 & \$3K in 2014 for state contract fees

Human Resources

Increase \$30K for net increase of 0.50 FTE by adding 0.75 FTE technician offset by 0.50 FTE reduction in admin assistant position (new request

General/Street Fund – Operating Expenditure Adjustments

Information Technology

■ \$35K for public defender case management system m&o (new request)

Police

- Add \$65K in 2014 for 1.0 FTE Admin Assistant (new request)
- Add \$1K in 2014 to establish replacement reserves on grant funded assets
- Add \$5K in 2014 for m&o on 4 additional secondary vehicles (new request)

Public Works

Increase \$35K in 2014 for King County traffic maintenance contract (new request)

General/Street Fund – 1-Time Expenditure Adjustments

Community & Economic Development

Add \$60K in 2014 for temporary help in planning division and \$22K in 2014 for temporary help in building division, funded by increased building permits and fees (new request)

<u>Information Technology</u>

Add \$7.4K in 2013 to cover balance needed for public defender case management system capital (new request)

Police

- Increase \$220K for grants/contribution projects funded in 2013
- Add \$37K in 2013 to purchase capital equipment on 4 additional secondary vehicles (new request)
- Replace 5 marked cars fully funded by accumulated replacement reserves (new request)

General/Street Fund – 1-Time Expenditure Adjustments

<u>Parks</u>

Add \$15K in 2014 for Park Pals Rain Shelter (pending new request)

Public Works

- Add \$79K in 2013 for video detection system (new request)
- Add \$80K in 2014 to replace reflectorized raised pavement marker
- Add \$7.5K in 2013 for grant funded project

Utility Tax Fund

- Increase revenues by \$133K in each year of 2013 and 2014
 - Reduce electricity by \$17K per year
 - Reduce gas by \$150K per year
 - Increase solid waste by \$50K per year
 - Increase phone by \$250K per year
- Proposed revised revenue projection:
 - 2013 Total revenue of \$12.52M, a decrease of \$170K or 1.3% from 2012
 - 2014 Total revenue of \$12.52M, no change from 2013
- Transfer \$810K currently to Debt Service Fund to prefund 2013 FWCC refunding bond consistent with Council Policy.
- Transfer \$110K of annual debt service savings as result of bond refund to FWCC capital reserves in accordance with bond ordinance

Solid Waste & Recycling

Increase grant expenditures by \$7.6K in 2013 and \$27K in 20104 funded by grant revenue

Special Studies/Contracts

- Adjustments are for 2013, funded by Comcast funds
- \$8K for council chamber audio replacement and \$8K to establish full replacement reserves (new request, replaces program previously authorized by Council)
- \$30.5K for Hylebos conference room audio improvements and \$30.5K to establish full replacement reserves (new request, replaces program previously authorized by Council)
- \$145K for public defender case management system (portion funded by Comcast funds)

Federal Way Community Center

- Add \$3.5K in 2013 to replace pool hear exchanger funded by capital reserves (new request)
- Add \$4.5K in 2013 to replace pool diving board
- Increase capital reserves balance by roughly \$110K annually from debt service savings due to bond refunding

Traffic Safety

- Add \$227K in 2013 for School Zone Enhancements
- Increase traffic infractions revenue by \$1.0M in 2013to align with current trend
- Add \$625K in revenues and \$625K in expenditures in 2013 and 2014 to record ATS invoice as expenditures rather than offset to revenue (accounting change)

Community Development Block Grant

■ Decrease expenditures and revenues by \$49K in 2013 to align with actual grant allocation

Capital Project Funds

- Majority of adjustments are for grant funded projects and other programs
 Council previously approved
- Highlight Downtown Redevelopment CIP
 - Add \$488K in 2013 and \$975K in 2014 in revenues and expenditures related to LIFT Sales tax

Enterprise Funds

Surface Water Management

- Increase revenue and expenditures by \$2.2K in 2013 and 2014 for Steel Lake Management District
- Increase revenue and expenditures by \$106K in 2013 and \$170K in 2014 for grant funded projects
- Add \$247K expenditures in 2014 for NPDES permits fees to meet permit requirements

Internal Service Funds

The proposed budget adjustments impacting the internal service funds are discussed in the operating funds section.

Limits on Regular Property Tax Levies

- City's tax levy (the total amount of property tax authorized to collect) is limited by statute
- In 1973 legislature capped property tax growth to 6% in response to Citizen's concerns that property tax was rising too fast
- In November 1997, voters approved Referendum 47 which limited levy increases to the lesser of 6% or inflation
- In November 2001, voters approved Initiative 747 which further limited levy increases to the lesser of 1% or inflation

Slower revenue growth as a result of past citizen initiatives.

How the 1% Limit Works - Scenarios

In any case, the City's tax levy cannot exceed 1% + new construction (assuming inflation is > 1%)

1% Limit & Impact to Homeowners

- 1% limit applies to overall property tax revenue City collects
- 1% limit does not apply to the amount of property tax a homeowner pays as it really depends on the change in a home's assessed valuation

2014 Proposed Property Tax

- Tax Rate = \$1.400 per \$1,000 AV
 - Decrease of \$0.02 from 2013 rate of \$1.42
- Total assessed value = \$7.33B
 - Increase of \$190M or 2.7% compared to 2013 AV of \$7.14B

Where Your Property Tax Dollar Goes

(based on 2013 since 2014 data not available)

Taxing District	Per \$1,000 AV		% of Total
City	\$	1.4223	8.81%
State	\$	2.5672	15.91%
County	\$	1.5405	9.55%
Port	\$	0.2332	1.45%
EMS	\$	0.3000	1.86%
Ferry	\$	0.0038	0.02%
Flood	\$	0.1321	0.82%
School	\$	7.5498	46.78%
Fire	\$	1.8223	11.29%
Library	\$	0.5674	3.52%
Total	\$	16.1387	100.0%

Where Your Property Tax Dollar Goes

(based on 2013 since 2014 data not available)



Planning for 2015/16 Budget

Needed Steps to Sustainability

- Maintain high quality service levels
- Preserve jobs
- Fund ongoing expenditures with ongoing revenues
- Control costs
- Maintain reserve accounts

Assumptions for 2015/2016 – REVENUE

- Redirect utility tax overlay funding of \$600K per year
- 1% property tax growth limit as authorized by state statute
- 2% sales tax growth
- State shared revenues remain intact with 2015 based on State's projections and no growth in 2016

Assumptions for 2015/2016 – EXPENDITURE

- Maintain staffing levels
- No cost of living adjustments
- Pension based on State's projected rates
- 12% healthcare increase
- Incorporate previously one-time funded programs that are ongoing in nature as ongoing funded

Preliminary 2015/16 Operating Gap

2015 = \$2.3M or 5.4% of operating expenditures

2016 = \$2.6M or 6.0% of operating expenditures

2015/2016 Ending Fund Balance

Best practices as identified by the national finance organization suggests cities maintain a balance equivalent to 2 month of operating expenditures which is roughly \$7.1M or 16.7%

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2015 estimated balance = $4.8M or 11.3% ($2.3M short of target)
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2016 estimated balance = \$2.2M or 5.1% (\$5.0M short of target)

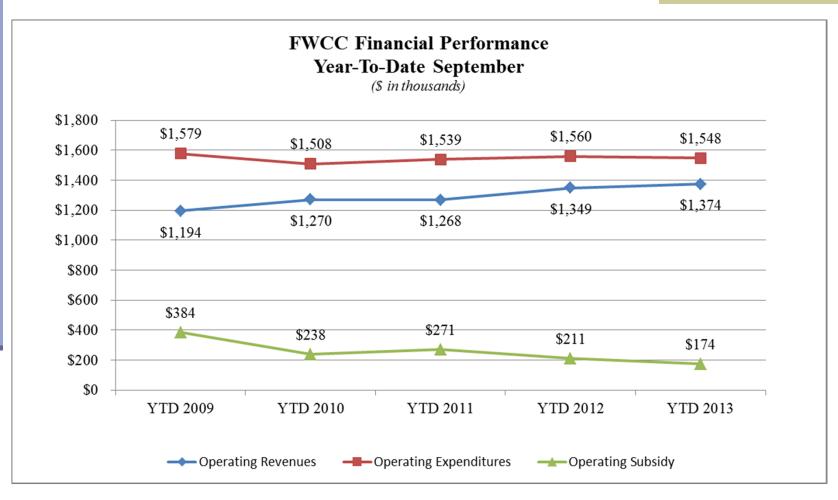
2015/16 Budget Plan Summary

	Year 2015	Year 2016
Operating Revenues	\$ 40,236,000	\$ 40,641,000
Operating Expenditures	(42,549,000)	(43,229,000)
Operating Income / (Gap)	\$ (2,313,000)	\$ (2,588,000)
Gap as % of Operating Exp	5.4%	6.0%
Other Sources	220,000	220,000
Other Uses	(344,000)	(241,000)
Beginning Fund Balance	\$ 7,261,000	\$ 4,824,000
Ending Fund Balance	\$ 4,824,000	\$ 2,215,000
Recommended Ending Fund Balance	\$ 7,092,000	\$ 7,205,000
Current Projected Ending Fund Balance	\$ 4,824,000	\$ 2,215,000
Excess / (Shortfall)	\$ (2,268,000)	\$ (4,990,000)

FWCC Financial Performance

- Year 2008 = Budget \$528K / Actual \$528 plus required additional \$65K interfund loan from General Fund, only \$1K in ending fund balance for capital reserves
- Year 2009 = Budget \$554K / Actual \$563K plus paid back \$65K interfund loan, with \$240K in ending fund balance for capital reserves.
- Year 2010 = Budget \$582K / Actual \$443K, with \$781K in ending fund balance for capital reserves.
- Year 2011 = Budget \$590K / Actual \$503K, with \$968K in ending fund balance for capital reserves.
- Year 2012 = Budget \$619K / Actual \$425K, with \$1.2M in ending fund balance for capital reserves.

FWCC Financial Performance



Budget Meetings

October 29th & 30th Special Meeting @ 6:00pm

- Public Hearing Continued
- Council Study Session on Mid-Biennium Adjustments

(October 30th only if needed)

November 19th Regular Meeting @ 7:00pm

- Public Hearing Continued
- Introduction Ordinance
 - 2013/14 Mid-Biennium Budget Adjustment
 - 2014 Property Tax Levy
- 2014 Resolution/Fee Schedule

Budget Meetings

December 3rd Regular Meeting @ 7:00pm

- Public Hearing Continued
- Enactment Ordinance
 - 2013/14 Mid-Biennium Budget Adjustment
 - 2014 Property Tax Levy
 - 2014 Fee Resolution/Schedule

Information Available

- http://www.cityoffederalway.com/DocumentCenter/View/4553
- Contact Mayor' Office (253) 835-2402
- Contact Finance Department (253) 835-2520

End of Presentation

Questions?